



RECEIVED  
TOWN CLERK'S OFFICE  
2025 MAR 26 P 4:00  
TOWN OF LUDLOW

## REVISED NOTICE OF MEETING AND AGENDA

Pursuant to the Massachusetts Open Meeting Law (G.L. c. 30A, §§ 18-25), St. 2022, c. 107, and St. 2023, c. 2, notice is hereby given of a public meeting of the **Massachusetts Gaming Commission**. The meeting will take place:

**Thursday | March 27, 2025 | 10:00 a.m.**  
**VIA REMOTE ACCESS: 1-646-741-5292**  
**MEETING ID/ PARTICIPANT CODE: 111 999 7630**  
**All meetings are streamed live at [www.massgaming.com](http://www.massgaming.com).**

Please note that the Commission will conduct this public meeting remotely utilizing collaboration technology. Use of this technology is intended to ensure an adequate, alternative means of public access to the Commission's deliberations for any interested member of the public. If there is any technical problem with the Commission's remote connection, an alternative conference line will be noticed immediately on [www.massgaming.com](http://www.massgaming.com).

All documents and presentations related to this agenda will be available for your review on the morning of the meeting date by visiting our website and clicking on the News header, under the Meeting Archives drop-down.

### **PUBLIC MEETING - #549**

1. Call to Order – Jordan Maynard, Chair

2. Meeting Minutes

- |                      |             |
|----------------------|-------------|
| a. January 17, 2023  | <b>VOTE</b> |
| b. October 10, 2024  | <b>VOTE</b> |
| c. November 7, 2024  | <b>VOTE</b> |
| d. February 24, 2025 | <b>VOTE</b> |

3. Administrative Update – Dean Serpa, Executive Director



Massachusetts Gaming Commission

101 Federal Street, 12<sup>th</sup> Floor, Boston, Massachusetts 02110 | TEL 617.979.8400 | FAX 617.725.0258 | [www.massgaming.com](http://www.massgaming.com)

4. Legal – Todd Grossman, General Counsel

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a. Litigation Updates - FBT Everett Realty, LLC v. Massachusetts Gaming Commission and Massachusetts Gaming Commission v. Landmark American Insurance Company

Executive Session

**VOTE**

The Commission anticipates it will meet in executive session in accordance with G.L. c. 30A, § 21(a)(3) to discuss strategy with respect to FBT Everett Realty, LLC v. Massachusetts Gaming Commission and Massachusetts Gaming Commission v. Landmark American Insurance Company, as discussion at an open meeting may have a detrimental effect on the litigating position of the Commission. The public session of the meeting will reconvene at the conclusion of the executive session.

5. Investigations and Enforcement Bureau – Caitlin Monahan, Chief of Investigations and Enforcement Bureau

- a. Discussion Regarding Handling of Wagers Related to Sports Wagering Noncompliance Events pursuant to 205 CMR 247.03(11).” - Caitlin Monahan, Director, IEB, Kathleen Kramer, CEC/Assistant Director, IEB, Carrie Torrisi, Chief, Sports Wagering Division, and Justin Stempeck, Deputy General Counsel
- b. Briefing on noncompliance matter related to Category 3 Sports Wagering Licensee Penn Sports Interactive d/b/a ESPN BET and discussion regarding next steps. Alleged noncompliance relates to offering wagering on a prohibited event in violation of 205 CMR 247.01(1), 205 CMR 247.01(2)(i), and the Massachusetts Sports Wagering Catalog. – Diandra Franks, Enforcement Counsel
- c. Briefing on noncompliance matter related to Category 3 Sports Wagering Licensee American Wagering Inc., d/b/a Caesars Sportsbook and discussion regarding next steps. Alleged noncompliance relates to offering wagering on a prohibited event in violation of 205 CMR 247.01(1), 205 CMR 247.01(2)(i), and the Massachusetts Sports Wagering Catalog. – Diandra Franks, Enforcement Counsel
- d. Briefing on noncompliance matter related to Temporary Category 3 Sports Wagering Licensee BetMGM, LLC and discussion regarding next steps. Alleged noncompliance relates to offering wagering on a prohibited event in violation of 205 CMR 247.01(1), 205 CMR 247.01(2)(i), and the Massachusetts Sports Wagering Catalog. – Diandra Franks, Enforcement Counsel
- e. Briefing on noncompliance matter related to Temporary Category 3 Sports Wagering Licensee FBG Enterprises Opco, LLC, d/b/a Fanatics Betting and Gaming and discussion regarding next steps. Alleged noncompliance relates to offering wagering on a prohibited event in violation of 205 CMR 247.01(1), 205 CMR 247.01(2)(i), and the Massachusetts Sports Wagering Catalog. – Diandra Franks, Enforcement Counsel



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- f. Briefing on noncompliance matter related to Temporary Category 3 Sports Wagering Licensee Betfair Interactive LLC, d/b/a FanDuel and discussion regarding next steps. Alleged noncompliance relates to offering wagering on a prohibited event in violation of 205 CMR 247.01(1), 205 CMR 247.01(2)(i), and the Massachusetts Sports Wagering Catalog. – Diandra Franks, Enforcement Counsel
- g. Temporary Category 3 Sports Wagering Operator Requests for a Temporary License – Kara O’Brien, Chief, Licensing Division **VOTE**
  - i. Bally’s Interactive, LLC (BallyBet)
  - ii. Betfair Interactive, LLC (FanDuel)
  - iii. BetMGM, LLC (BetMGM)
  - iv. Crown MA Gaming, LLC (DraftKings)
  - v. FBG Enterprises Opco, LLC (Fanatics)

6. Update on Employment and Vendor Diversity – Commissioner Nakisha Skinner; Dean Serpa, Executive Director; Derek Lennon, Chief Financial and Accounting Officer; Boniswa Sundai, Senior DEI Program Manager

7. Racing Division – Dr. Alexandra Lightbown, Director of Racing

- a. Plainridge Park Racecourse Request for Approval of Racing Officials and Key Operating Personnel –Steve O’Toole, Director of Racing Plainridge Park Casino **VOTE**

8. Sports Wagering Division – Carrie Torrisi, Division Chief, Sports Wagering

- a. Update to House Rules – Andrew Steffen, Sports Wagering Compliance and Operations Manager
  - I. Bally’s **VOTE**
  - II. BetMGM **VOTE**
  - III. Encore Boston Harbor **VOTE**
  - IV. Fanatics **VOTE**
  - V. FanDuel **VOTE**
  - VI. MGMSpringfield **VOTE**
- b. Request for Extension of Temporary Waiver from identity authentication questions requirement in 205 CMR 248.04(4) for Bally’s and BetMGM **VOTE**



Massachusetts Gaming Commission

9. Legal – Todd Grossman, General Counsel

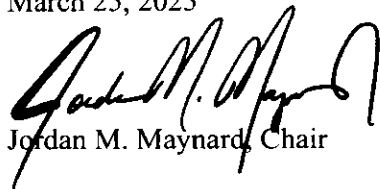
- REGULATION  
TODD GROSSMAN  
2025 MAR 25 10:00 AM  
TO: JORDAN M. MAYNARD  
FROM: TODD GROSSMAN
- a. 205 CMR 256.00: Sports Wagering Advertising – Discussion and Review of Regulation Amendments and Small Business Impact Statement for authorization to begin the promulgation process by Commission – Justin Stempeck, Deputy General Counsel **VOTE**
  - b. 205 CMR 238.01: Definitions – Discussion and Review of Regulation Amendments and Amended Small Business Impact Statement for final adoption by Commission – Justin Stempeck, Deputy General Counsel **VOTE**
  - c. 205 CMR 243.02 Kiosks – Discussion and Review of Regulation Amendments and Amended Small Business Impact Statement for final adoption by Commission – Ying Wang, Associate General Counsel **VOTE**
  - d. Table Game Rules Update – Spanish 21 and Pontoon 21 – Judith Young, Associate General Counsel, Burke Cain, Chief of the Gaming Agents Division, Dave Diorio, Casino Compliance Coordinator/Assistant Chief, IEB - Gaming Agents **VOTE**
  - e. 205 CMR 101: Adjudicatory Proceedings – Discussion and Review of Regulation Amendment and Small Business Impact Statement for authorization to begin the promulgation process by Commission - Autumn Birarelli, Staff Attorney **VOTE**

10. Commissioner Updates

11. Other Business - Reserved for matters the Chair did not reasonably anticipate at the time of posting.

I certify that this Notice was posted as “Massachusetts Gaming Commission Meeting” at [www.massgaming.com](http://www.massgaming.com) and emailed to [regs@sec.state.ma.us](mailto:regs@sec.state.ma.us). Posted to Website: March 25, 2025 | 10:00 a.m. EST | REVISED: 3/25/25 @ 1:15PM

March 25, 2025



Jordan M. Maynard, Chair

*If there are any questions pertaining to accessibility and/or further assistance is needed, please email [Grace.Robinson@massgaming.gov](mailto:Grace.Robinson@massgaming.gov).*



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3. Administrative Update – Dean Serpa, Executive Director
  
4. Legal – Todd Grossman, General Counsel
  - a. Litigation Update - FBT Everett Realty, LLC v. Massachusetts Gaming Commission
    - I. Executive Session **VOTE**  
The Commission anticipates it will meet in executive session in accordance with G.L. c. 30A, § 21(a)(3) to discuss strategy with respect



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to FBT Everett Realty, LLC v. Massachusetts Gaming Commission, as discussion at an open meeting may have a detrimental effect on the litigating position of the Commission

5. Investigations and Enforcement Bureau – Caitlin Monahan, Chief of Investigations and Enforcement Bureau

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- a. Discussion Regarding Handling of Wagers Related to Sports Wagering Noncompliance Events pursuant to 205 CMR 247.03(11).” - Caitlin Monahan, Director, IEB, Kathleen Kramer, CEC/Assistant Director, IEB, Carrie Torrisi, Chief, Sports Wagering Division, and Justin Stempeck, Deputy General Counsel
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- g. Temporary Category 3 Sports Wagering Operator Requests for a Temporary License – Kara O’Brien, Chief, Licensing Division **VOTE**
  - i. Bally’s Interactive, LLC (BallyBet)
  - ii. Betfair Interactive, LLC (FanDuel)



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- iii. BetMGM, LLC (BetMGM)
- iv. Crown MA Gaming, LLC (DraftKings)
- v. FBG Enterprises Opco, LLC (Fanatics)

2025 MAR 25 PM 1:01  
Update on Employment and Vendor Diversity – Commissioner Nakisha Skinner; Dean Serpa, Executive Director; Derek Lennon, Chief Financial and Accounting Officer; Boniswa Sundai, Senior DEI Program Manager

- 7. Racing Division – Dr. Alexandra Lightbown, Director of Racing
  - a. Plainridge Park Racecourse Request for Approval of Racing Officials and Key Operating Personnel – Steve O’Toole, Director of Racing Plainridge Park Casino **VOTE**
  
- 8. Sports Wagering Division – Carrie Torrisi, Division Chief, Sports Wagering
  - a. Update to House Rules – Andrew Steffen, Sports Wagering Compliance and Operations Manager
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  - d. Table Game Rules Update – Spanish 21 and Pontoon 21 – Judith Young, Associate General Counsel, Burke Cain, Chief of the Gaming Agents



Massachusetts Gaming Commission

Division, Dave Diorio, Casino Compliance Coordinator/Assistant Chief, IEB  
- Gaming Agents **VOTE**  
2025 CMR 101: Adjudicatory Proceedings – Discussion and Review of  
Regulation Amendment and Small Business Impact Statement for  
authorization to begin the promulgation process by Commission - Autumn  
2025 **VOTE**  
Birelli, Staff Attorney

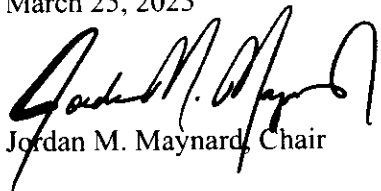
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March 25, 2025



Jordan M. Maynard, Chair

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